

Disclaimer

This report was compiled by an ADRC visiting researcher (VR) from ADRC member countries.

The views expressed in the report do not necessarily reflect the views of the ADRC. The boundaries and names shown and the designations used on the maps in the report also do not imply official endorsement or acceptance by the ADRC.

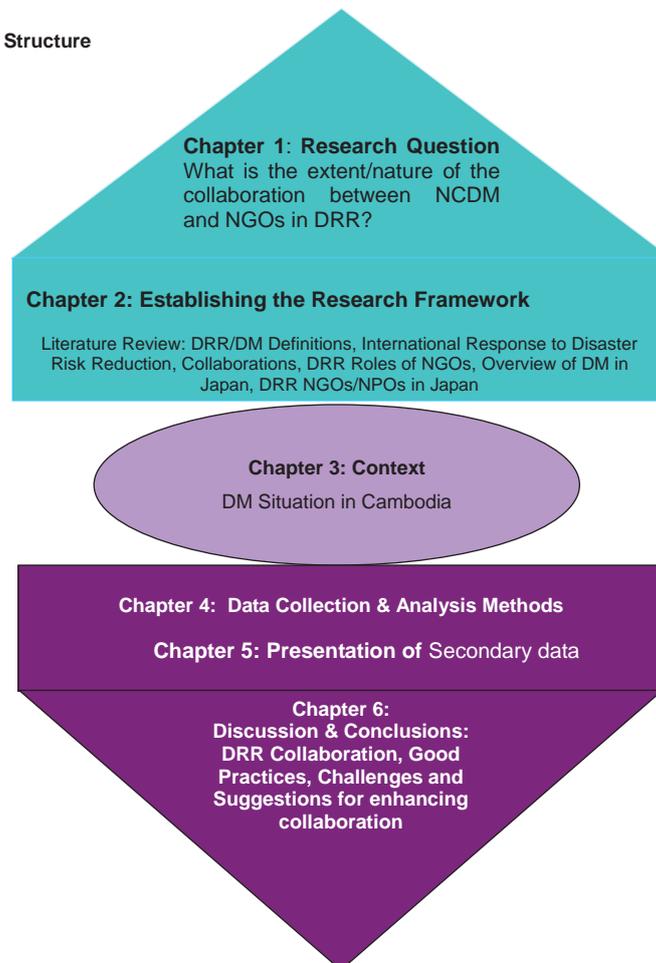
Leng Heng An
National Committee for Disaster Management
Royal Government of Cambodia
(ADRC Visiting Researcher FY2013B)

Collaboration in Disaster Risk Reduction (DRR) between the National Committee for Disaster Management and Non-Government Organizations (NGO)

March 2014

1

Overview of the Research Structure



Rationale

In collaboration with NCDM, a good number of NGOs have been implementing DRR projects in their target areas throughout the country.

Multiplied Impacts of effective coordination: effective risk reduction strategy; maximization of limited resources; focus beneficiary targeting, clearly defined roles and responsibilities; effective and efficient utilization and dissemination of information; and identified actors on different aspects of disaster management.

DRR involves cross-cutting, socio-economic sectors and multi-stakeholders including government, private sectors and civil society organizations.

Aim: To explore the extent and nature of DRR collaboration between NCDM and NGOs in Cambodia.

Objectives:

1. To study NGOs' projects and activities with relation to DM/DRR, in Japan
2. To examine NGOs' projects and activities with relation to DM/DRR in Cambodia
3. To suggest possible pathways for enhancing collaborations between NCDM and NGOs in DRR.

Outcomes of the Research

The outcomes of the research will be:

- Increased knowledge about the collaboration in DRR.
- Suggestions for innovative and distinctive alliances and collaboration in DRR.

Gaps and Limitations of the Study

Due to resource and time constraints

Use only secondary data, and some documents are not very recent.

Not interviewed representatives of DRR NGOs in Cambodia to listen to their views on collaboration with NCDM.

Therefore, the generalization of findings to broader contexts is limited.

Trend of Disaster Occurrences in the World

More frequent natural disasters with greater magnitude in the last decades

The Great Hanshin earthquake, which occurred in Kobe on 17 January, 1995 & the Great East Japan Earthquake in Tohoku region on 11 March 2011;

The 2008 Sichuan Earthquake in China; severe flooding in Thailand and Cambodia in the last few years;

Hurricane Sandy, which hit 24 States in the United States of America in October 2012; Typhoon Haiyan in the Philippines in November 2013,

International Responses to Disaster Risk Reduction

- + The United Nations proclamation of the “International Decade for Natural Disaster Reduction (IDNDR)” in 1990,
- + The “Yokohama World Conference on Natural Disaster Reduction” in 1994,
- + The IDNDR successor “International Strategy for Disaster Reduction (ISDR)” in 2000
- + In January 2005, 168 nations adopted the Hyogo Framework of Action (HFA).
- + The “Hyogo World Conference on Disaster Reduction” in 2005, have ushered a major shift in the understanding and practice of disaster management around the world.
- + The 3rd UN World Conference on Disaster Risk Reduction in March 2015 in *Sendai*, Japan.

NGOs' Roles in Disaster Risk Reduction

- + Operate at grassroots level with communities and local organizations as partners, and take a participatory approach to development planning.
- + Work with and on behalf of most needy groups: the poorest and the most vulnerable.
- + Policy and advocacy, knowledge and education, community-based risk and vulnerability assessment, and community-based mitigation and preparedness.



Hyogo DM Center



Disaster Drill in Kobe



NHK, Wakayama



Kaeru Caravan, JICA, Kobe



Osaka Tsunami Storm Surge Station



Japan Meteorological Agency, Tokyo



Warehouse, Miki Disaster Management Park



One thousand hope project hill, Tohoku

DRR Roles & Activities of NGOs/NPOs in Japan

Coordinating Agencies

+ Japan NGO Center for International Cooperation (JANIC)

+ Japan Platform

+ Hyogo Volunteer Plaza

DRR NGOs/NPOs in JAPAN

Disaster Preparedness: Disaster-Safe Welfare Community (“BOKOMI”) and Kaeru Caravan: DRR Learning for Children

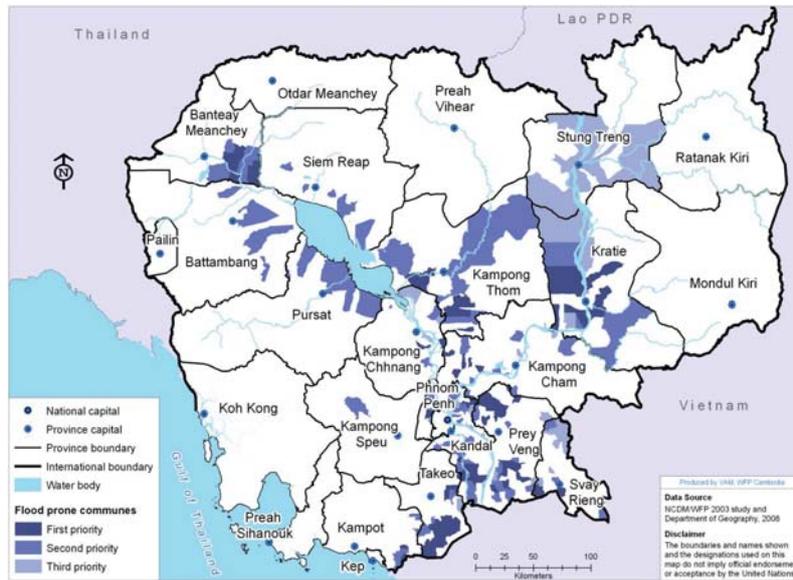
Emergency Relief and Recovery

The Japan NGO Center for International Cooperation (JANIC, 2012) compiled the non-exhaustive list of 34 NGOs/NPOs and an overview of their activities of their relief work following Japan earthquake and Tsunami in Tohoku Region.

Their work includes providing food and emergency daily items and temporary shelters, volunteer mobilization, assisting in reconstruction of houses, livelihoods, children education, and medical and psycho-social care.

DISASTER MANAGEMENT SITUATION IN CAMBODIA

Flood Map



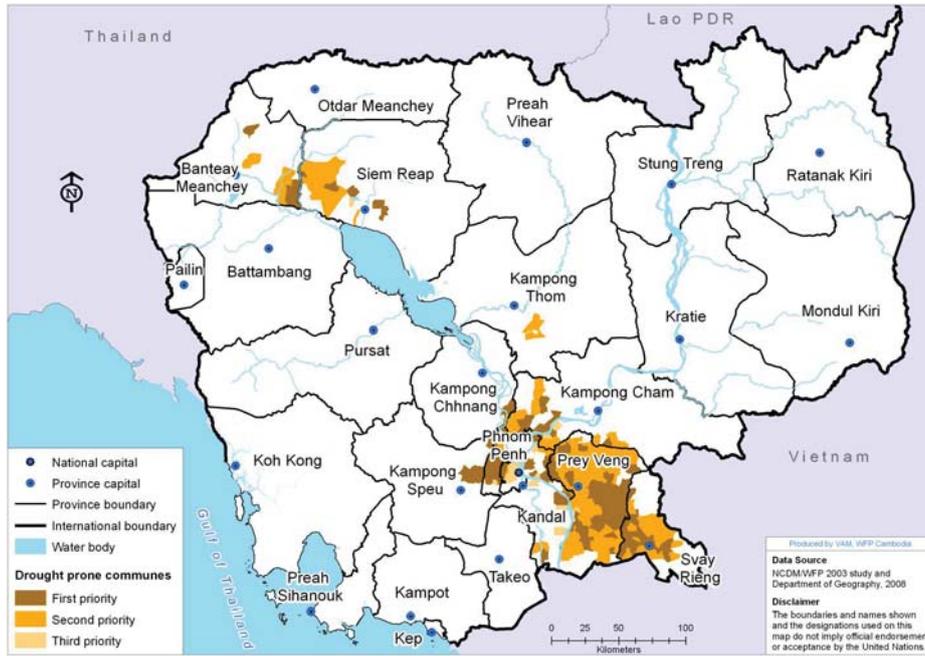
Cambodia Hazard Calendar

| | Jan | Feb | Mar | Apr | May | Jun | Jul | Aug | Sep | Oct | Nov | Dec |
|-------------------------------|-----|-----|-----|-----|-----|-----|-----|-----|-----|-----|-----|-----|
| Dry Season | | | | | | | | | | | | |
| Raining Season | | | | | | | | | | | | |
| Floods | | | | | | | | | | | | |
| Seasonal Short-Term Dry Spell | | | | | | | | | | | | |
| Lean Season | | | | | | | | | | | | |
| Agricultural Seasons | | | | | | | | | | | | |
| Wet Season Rice | | | | | | | | | | | | |
| Floating Rice | | | | | | | | | | | | |
| Land Preparation & Planting | | | | | | | | | | | | |
| Harvesting | | | | | | | | | | | | |
| Early Rice | | | | | | | | | | | | |
| Land Preparation & Planting | | | | | | | | | | | | |
| Harvesting | | | | | | | | | | | | |
| Medium Rice | | | | | | | | | | | | |
| Land Preparation & Planting | | | | | | | | | | | | |
| Harvesting | | | | | | | | | | | | |
| Late Rice | | | | | | | | | | | | |
| Land Preparation & Planting | | | | | | | | | | | | |
| Harvesting | | | | | | | | | | | | |
| Dry Season Rice | | | | | | | | | | | | |
| Land Preparation & Planting | | | | | | | | | | | | |
| Harvesting | | | | | | | | | | | | |

Source: MAFF, NCDM

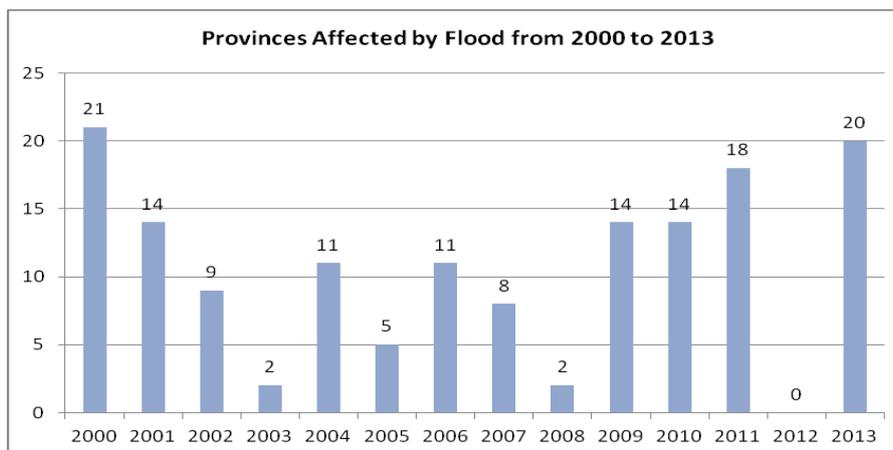
Source: MAFF, NCDM in UNDMT (2011)

Drought Map

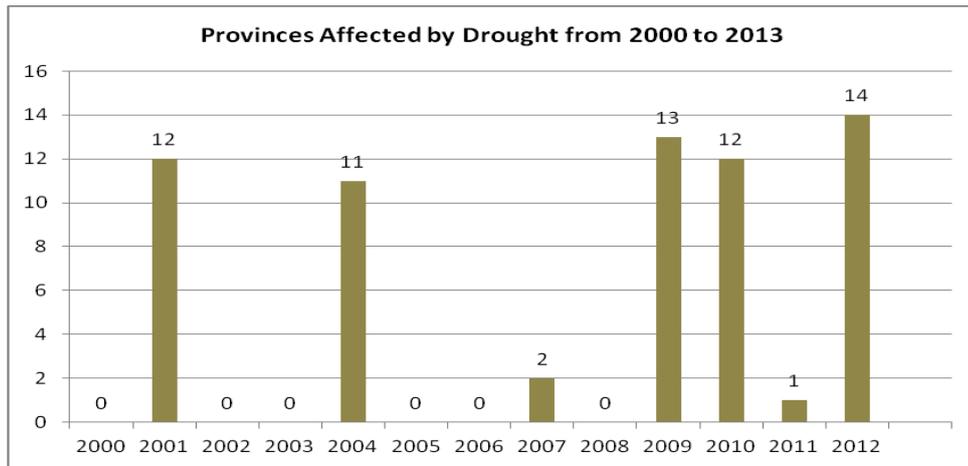


15

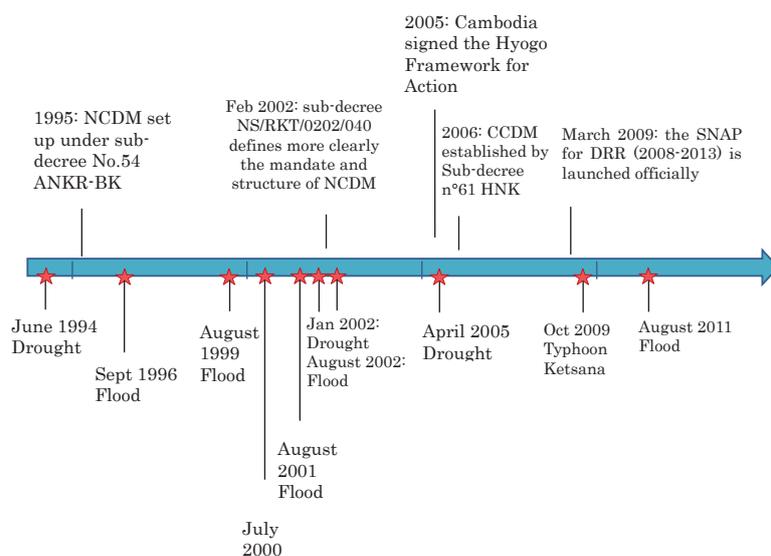
Source: NCDM



16



Overview of Disaster Management in Cambodia



Source: NCDM, 2013

19

Legal System and Framework

+ Royal Decree No. NS/RKT/0804/236 dated August 31, 2004 on Amendment of Article 1 and Article 2 of Royal Decree No. NS/RKT/0202/040 dated December 16, 2002 on the Establishment of National Committee for Disaster Management;

+ Sub-decree No. 30 ANKR.BK, dated April 09, 2002 on the Organization and Functioning of the National and Sub-National Committees for Disaster Management;

+ Sub-decree No. 61 ANKR.BK, dated June 29, 2006 on the establishment of the Commune Committee for Disaster Management (CCDM);

+ Circular No. 02 on Preparedness and Disaster Management, dated July 02, 2001;

+Circular No. 01 S.R on Disaster Preparedness and Response, dated June 07, 2002;

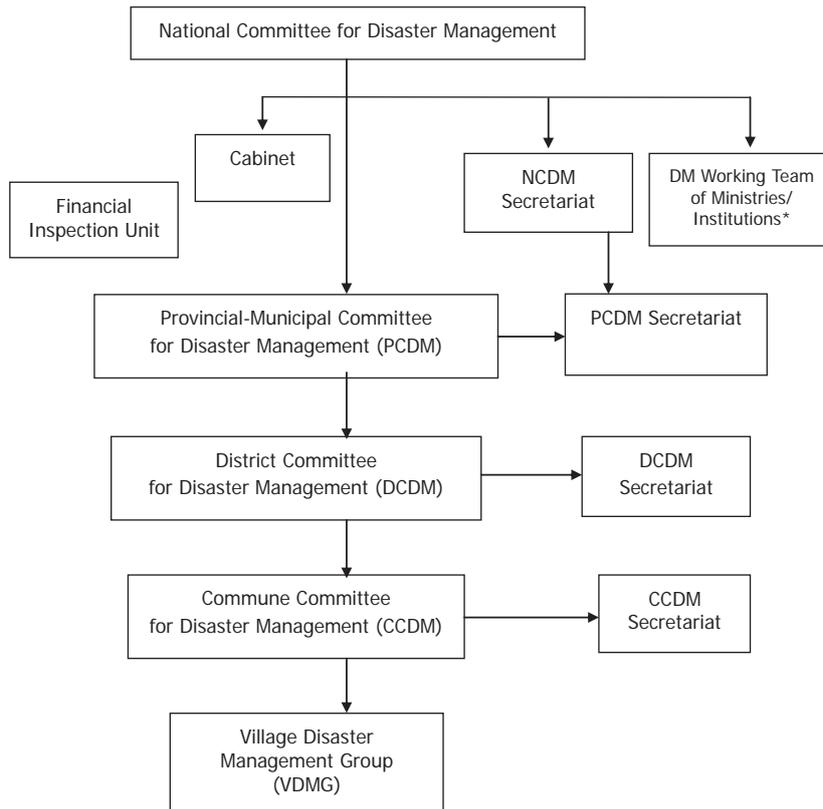
+ Direction No. 315 NCDM, dated July 21, 2010 on the establishment of the Village Disaster Management Team (VDMT) for the implementation of CBDRM.

+ Law on Disaster Management was drafted and will be submitted to the National Assembly for enactment by 2014.

+ National Strategy Development Plan (NSDP) 2009-2013; [Strategic National Action Plan for Disaster Risk Reduction \(SNAP\) 2008-2013](#) & [National Action Plan for Disaster Risk Reduction 2014-2018](#) (drafted & adopted by 2014)

20

Structure of Disaster Management



21

NCDM Secretariat General Organizational Chart



22

DM/DRR Collaboration/Assistance in Cambodia

DRR Donors:

- DIPECHO
- AusAID
- ADB
- UNDP
- World Bank
- GTZ:
- WFP
- UNESCAP

UN Agencies:

- UNDMT UN Disaster Management Team
- UNICEF United Nations Children's Fund
- UNDP United Nations Development Program
- FAO Food and Agriculture Organization of the United Nations
- WFP World Food Programme
- WHO World Health Organization

REGIONAL

- ADRC Asian Disaster Reduction Center
- ADPC Asian Disaster Preparedness Centre
- AHA ASEAN Coordinating Centre for Humanitarian Assistance on disaster management, "the AHA Centre"

GLOBAL

- UNDAF United Nations Development Assistance Framework
- UNESCAP United Nations Economic and Social Commission for Asia and the Pacific
- UNOCHA United Nations Office for the Coordination of Humanitarian Affairs
- UNISDR United Nations International Strategy for Disaster Reduction
- IRP International Recovery Platform

FINDINGS & DISCUSSION

Initiatives and Collaboration

Summary of DRR Activities of Non-Government Organizations in Cambodia:

Capacity building for NCDM sub-national levels and local structures and local partners to mitigate the risks and address the disasters affecting vulnerable, rural communities, through orientation workshops and relevant trainings on DM/DRR

Support the decentralized structures of NCDM to integrate disaster risk reduction into the national development agenda, and to realize the Hyogo Framework of Action goals; CDP/ CBDRM planning, facilitation in integration of DRR into sub-national and commune development plan, supporting provincial DRR action plans;

Mobilization and training of volunteers, first aid trainings, psychosocial trauma counseling with special focus on women;

Mainstreaming DDR in school curriculum & Disaster risk reduction through school activities

Building community resilience to disasters: Hazard mapping, Flood EWS, Community assessments, participatory vulnerability assessments;

Emergency responses, small-scale mitigation infrastructures, livelihood assistance; and

IEC material production and distribution.

DRR NGOs' Networks

The United Nations Disaster Management Team (UNDMT),

The Humanitarian Accountability Network (HANet),

Joint Action Group (JAG) & NGOs' Consortium

Disaster Risk Reduction Forum



27

Good Practices and Lessons learned

- + Ongoing Consultation and Information Sharing
- + DRR Training Workshops
- + Mainstreaming DRR into School Curriculum
- + Integration of DRR into Sub-National Development Plans
- + Developing Provincial Disaster Contingency Plan.
- + Developing Disaster Management Information System (DMIS)
- + DRR Forum
- + DRR Networks & NGOs' Consortium
- + Collaboration in Developing IEC materials
- + ASEAN Day for Disaster Management and the International Day for Disaster Reduction

28

Challenges

NCDM Resource Constraints vs NGOs' sufficient resources:

- Capacities of NCDM and the sub-national DM committees in terms of knowledge and skills on disaster management are still limited.
- Limited national budget to support the structure and existing human resources.
- Add-on responsibility officials of the sub-national DM committees
- The sub-national DM committees (PCDM, DCDM & CDDM) are not fully functional and operational.

Coordination Issues

- NGOs' approaches: project-based, target areas, time frame
- Lack of DM leaderships at the sub-national DM committees
- Lack of coordination among DRR Forum, UNDMT, HANet and JAG
- NCDM's ownership in DRR Forum

Possible suggestions to enhance the collaboration

- + NCDM Office in charge of NGO liaison and DRR Forum & similar office at PCDM needs to be created.
- + Technical and financial support from donors, DRR networks and NGOs' consortium in creation of NGOs liaison office at the national and sub-national level.
- + Strengthening these existing coordinating networks, rather than creating more networks
- + UNDP, donors and NGOs should continue providing support for creating Disaster Management Information Systems at all provinces in Cambodia and train key PCDM officials to use and maintain DMIS.
- + Expediting enactment of the DM Law to enable NCDM and its sub-national levels to have budget and dedicated staff to implement DM programs and effectively build capacity of the national and sub-national DM committees.

