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# THE PHILIPPINE **DRRM**

DISASTER RISK REDUCTION AND MANAGEMENT

### **SYSTEM**

#### **A Country Report**

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Civil Defense Officer III, Office of Civil Defense-Department of National Defense (OCD-DND) Caraga Regional Office during the 2016 ADRC Visiting Researcher Program Kobe, Hyogo, Japan

## **Scope of Presentation**

- General Information of the Philippines
- II. The Philippine Disaster Risk Profile
- III. Paradigm Shift in the Philippine DRRM System
- IV. Four DRRM Thematic Areas
- V. Challenges





## I. GENERAL INFORMATION



Strait

Western Pacific Ocean bordered by the Pacific Ocean to the east, the West Philippine Sea to the west, and the Celebes Sea to the south

Population: 100,981,437 (as of August 1, 2015) based on the 2015 Census of Population (POPCEN 2015)

Land Area: 299,764 sq. kms. (approximately) with 7,109 islands, 18 administrative regions and 3 major island groups (i.e. Luzon, Visayas and Mindanao)

Capital City: Metro Manila

Climate: Tropical Maritime Climate (usually hot and humid) with 2 major seasons: wet and dry seasons

# II. THE PHILIPPINE DISASTER RISK PROFILE

# **Pacific Ring of Fire**

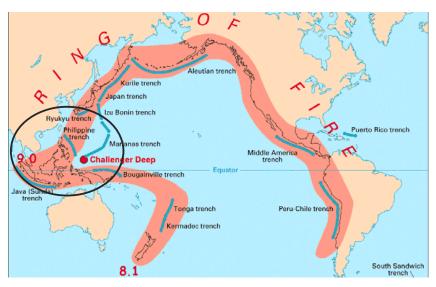
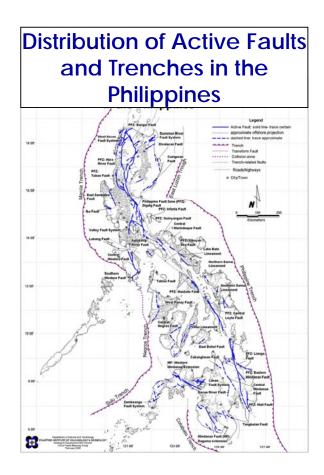
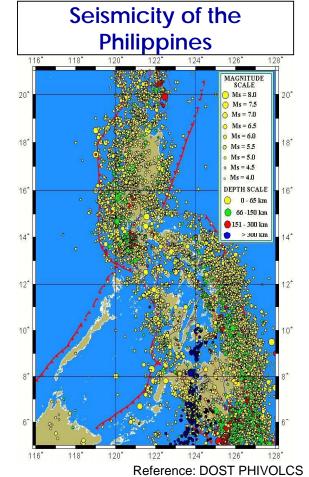


Photo credit: wikipedia.org

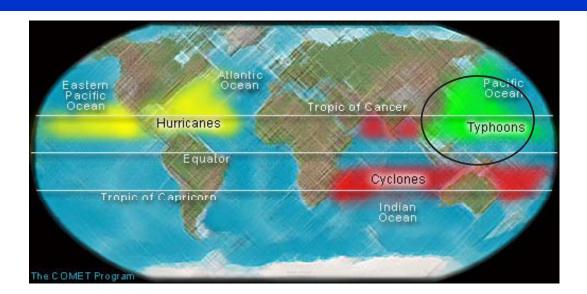








# Pacific Typhoon Belt



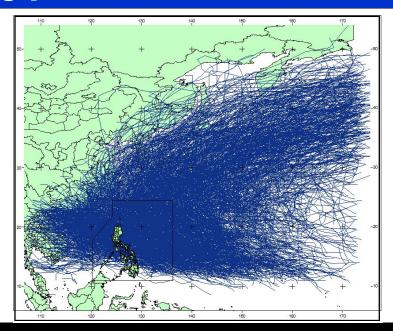




# Philippines: "Exporter" of Typhoons

Tracks of Tropical Cyclones in the Western North Pacific Period from 1948 to 2010.

Reference: Japan Meteorological Agency (n.d.) as cited by Godillano (2014)





THE PHILIPPINE DISASTER RISK REDUCTION AND MANAGEMENT SYSTEM



# PAGASA's Tropical Cyclone Intensity Scale

. ,	-
Category	Sustained winds
Super Typhoon	≥119 knots ≥220 km/h
Typhoon	64–119 knots 118–220 km/h
Severe Tropical Storm	48–63 knots 89–117 km/h
Tropical Storm	34–47 knots 62–88 km/h
Tropical Depression	≤33 <u>knots</u> ≤61 km/h

Reference: DOST PAGASA

## **Climate Change**



Photo credit: Google Images



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### **Natural Hazards**



- ✓ Typhoons
- √ Floods
- ✓ Storm Surges
- ✓ Earthquakes
- ✓ Tsunamis
- √ Volcanic eruptions
- ✓ Landslides
- ✓ Drought





#### Mt. Pinatubo Eruption, 1991



Photo-credit: theguardian.com

### Guinsaugon Landslide, 2006



Photo-credit: nbcnews.com

#### Tropical Storm "Ondoy," 2009



Photo-credit: typhoonondoy.org

#### 7.2 M Earthquake in Bohol, 2013



Photo-credit: newsinfo.inquirer.net

#### Typhoon "Yolanda," 2013



Photo-credit: rappler.com

### **Human - Induced Hazards**



- ✓ Fire
- ✓ Maritime accidents
- ✓ Aircraft crash
- √ Land accidents
- √ Industrial accidents
- ✓ Pollution
- √ Civil disturbance
- ✓ Terrorism
- ✓ Armed conflict





#### Wowowee Stampede: 2008



Photo credit: streetsandscandals.net

#### **Quirino Grandstand Hostage Taking: 2010**



Photo credit: rappler.com

#### Zamboanga Crisis: 2013



Photo-credit: philstar.com

#### **Effects of Disasters**



- √ Human toll: dead, injured and missing
- √ Communities displaced
- ✓ Lost sources of livelihoods
- ✓ Environmental damages
- ✓ Infrastructure damages
- √ Economic losses
- √ Hampered delivery of services





## **World Risk Index Report 2015**

9th in 2009

6th in 2010

3rd in 2011

3rd in 2012

3rd in 2013

2nd in 2014

3rd in 2015

Study by: UN University Institute for Environment and Human Security Reference: http://www.worldriskreport.org/

WeltRisikoIndex		
Rang	Land	Risiko (%)
1.	Vanuatu	36,72
2.	Tonga	28,45
3	Philippinen	27,98
4.	Guatemala	20,10
5.	Salomonen	19,29
6.	Bangladesch	19,26
7.	Costa Rica	17,17
8.	Kambodscha	16,82
9.	Papua-Neuguinea	16,82
10.	El Salvador	16,80
11.	Timor-Leste	16,23
12.	Brunei Darussalam	16,15
13.	Mauritius	14,66
14.	Nicaragua	14,63
15.	Guinea-Bissau	13,78



THE PHILIPPINE DISASTER RISK REDUCTION AND MANAGEMENT SYSTEM



# III. PARADIGM SHIFT IN THE PHILIPPINE DRRM SYSTEM

# Disaster Risk Reduction and Management (DRRM)

the systematic process of using:

- ✓ administrative directives,
- √ organizations and operational skills and
- √ capacities



To implement strategies, policies and improved coping capacities



In order to lessen the adverse impacts of hazards and the possibility of disaster.



THE PHILIPPINE DISASTER RISK REDUCTION AND MANAGEMENT SYSTEM



# Republic Act 10121 (27 May 2010)

S. No 3086

Republic of the Philippines Congress of the Philippines

Metro Manila

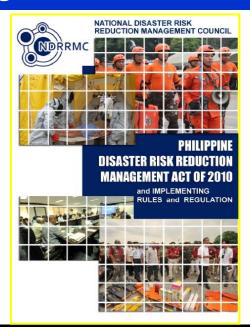
Fourteenth Congress

Third Regular Session

Begun and held in Metro Manila, on Monday, the twenty-seventh day of July, two thousand nine.

| REPUBLIC ACT No. 10121|

AN ACT STRENGTHENING THE PHILIPPINE DISASTER RISK REDUCTION AND MANAGEMENT SYSTEM, PROVIDING FOR THE NATIONAL DISASTER RISK REDUCTION AND MANAGEMENT FRAMEWORK AND INSTITUTIONALIZING THE NATIONAL DISASTER RISK REDUCTION AND MANAGEMENT PLAN, APPROPRIATING FUNDS THEREFOR AND FOR OTHER PURPOSES







# Republic Act 10121 (27 May 2010)

#### An act:

- •Strengthening the Philippine DRRM system,
- Providing for the National DRRM framework and
- •Institutionalizing the National DRRM plan,

appropriating funds therefor and for other purposes.



THE PHILIPPINE DISASTER RISK REDUCTION AND MANAGEMENT SYSTEM



#### **THEN**

#### **NOW**

TOP-DOWN
CENTRALIZED DISASTER
MANAGEMENT

BOTTOM-UP
PARTICIPATORY DISASTER
RISK REDUCTION AND
MANAGEMENT

DISASTERS AS FUNCTION OF PHYSICAL HAZARDS

DISASTERS AS
REFLECTION OF PEOPLE'S
VULNERABILITY

FOCUS ON DISASTER RESPONSE

INTEGRATED APPROACH TO REDUCE DISASTER RISK

REACTIVE

**PROACTIVE** 

### **NDCC to NDRRMC**





NATIONAL DISASTER
RISK REDUCTION
AND MANAGEMENT
COUNCIL



THE PHILIPPINE DISASTER RISK REDUCTION AND MANAGEMENT SYSTEM



#### **NDRRMC**

Empowered with the following DRRM powers and functions:



- √ policy-making
- √ coordination
- √ integration
- √ supervision
- √ monitoring
- √ evaluation

Reference: Sec 6, RA 10121





#### **NDCC: 19 Members**

Chairman: Secretary, DND

Members:

Secretary, DILG

Secretary, DPWH

Secretary, DOH

Secretary, DSWD

Secretary, DA

Secretary, DepEd

Secretary, DOF

Secretary, DOLE

Secretary, DTI

Secretary, DOTC

Secretary, DOST

Secretary, DBM

Secretary, DOJ

Secretary, DENR

Director, PIA

Sec-Gen - PNRC

Chief of Staff, AFP

A,OCD: Exec Offr/Member

#### NDRRMC: 44 Members

Chairperson: Secretary, DND

Vice-Chairpersons:

Sec, DOST - Prevention & Mitigation

Sec, DILG -Preparedness

Sec, DSWD - Disaster Response

DG, NEDA - Rehab & Recovery

**Exec Dir: OCD Administrator** 

Members: 39

 14 Depts: DOH, DENR, DA, DepEd, DOE, DOF, DTI, DOTC, DBM, DPWH, DFA, DOJ, DOLE & DOT

 12 gov't agencies: OES OPAPP, CHED AFP, PNP, OPS, NAPC, PCW, HUDCC, CCC, PHILHEALTH & OCD

2 Gov Financial Inst (GSIS & SSS)

• 1 Quasi-government agency (PRC)

• 5 LGU Leagues

4 Civil Society Organizations

• 1 Private Sector Organization



### Chairperson Secretary of National Defense

Vice Chairperson Sec. DOST Disaster Prev. & Mitigation

Vice Chairperson Sec. DILG Disaster Preparedness Vice Chairperson Sec. DSWD

> Disaster Response

Vice Chairperson Sec. NEDA Disaster Rehab & Recovery

14 Line Departments 11 Other Gov't Agencies

2 Gov't Financial Inst.

1 Quasi-Gov't Agency 4 Leagues & 1 Union of LGUs

4 Civil Society Orgs. 1 Private Org. OCD, Administrator Exec. Dir. NDRRMC

### Office of Civil Defense



 Executive Arm and Secretariat of the NDRRMC

 Primary mission: administer a comprehensive national civil defense and disaster risk reduction and management program...

Reference: Sec 7, RA 10121



THE PHILIPPINE DISASTER RISK REDUCTION AND MANAGEMENT SYSTEM





## **NDRRM Operations Center**



- 24/7 facility for monitoring and coordination
- Disseminates situation reports, alerts and communications
- Facilitates effective management of the consequences of disasters



THE PHILIPPINE DISASTER RISK REDUCTION

AND MANAGEMENT SYSTEM



#### **DRRM Network**

**National Disaster Risk Reduction and Management Council** 

18 Regional Disaster Risk Reduction and Management Councils

81 Provincial Disaster Risk Reduction and Management Councils

145 City Disaster Risk Reduction and Management Councils

1, 489 Municipal Disaster Risk Reduction and Management Councils

42,029 Barangay Disaster Risk Reduction and Management Committees

Reference: Philippine Statistics Authority





# Coordination during Emergencies

Barangay DRRM Committee	1 Barangay affected
City/Municipal DRRMC	2 or more Barangays affected
Provincial DRRMC	2 or more Cities/Municipalities affected
Regional DRRMC	2 or more Provinces affected
NDRRMC	2 or more Regions affected

Reference: Section 15, RA 10121



THE PHILIPPINE DISASTER RISK REDUCTION AND MANAGEMENT SYSTEM



#### **Local DRRM Offices**

- To be established in every Province, City and Municipality, and Barangay
- Sets the direction, development, implementation and coordination of DRRM programs in their areas

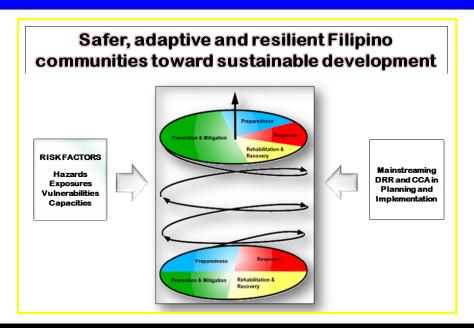


Reference: Section 12, RA 10121 (2010) Photo-Credit: OCD CARAGA





# NDRRM Framework (16 June 2011)



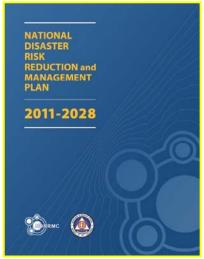


THE PHILIPPINE DISASTER RISK REDUCTION AND MANAGEMENT SYSTEM



# NDRRM Plan (7 February 2012)









# IV. FOUR DRRM THEMATIC AREAS

### **4 DRRM Thematic Areas**

#### DISASTER PREPAREDNESS

Establish and strengthen capacities of communities to anticipate, cope and recover from the negative impacts of emergency occurrences and disasters

#### DISASTER RESPONSE

Provide life preservation and meet the basic subsistence needs of affected population based on acceptable standards during or immediately after a disaster

Safer, adaptive and disaster resilient Filipino communities towards sustainable development

#### DISASTER PREVENTION AND MITIGATION

Avoid hazards and mitigate their potential impacts by reducing vulnerabilities and exposure and enhancing capacities of communities

#### DISASTER REHABILITATION AND RECOVERY

Restore and improve facilities, livelihood & living conditions & organizational capacities of affected communities, & reduced disaster risks in accordance with the "building back better" principle

# Disaster Prevention and Mitigation

- Early warning systems
- Flood forecasting and monitoring
- Hazard and risk mappings
- Structural and non-structural interventions





DOST



Photo credit: Google Images



THE PHILIPPINE DISASTER RISK REDUCTION AND MANAGEMENT SYSTEM



## **Disaster Preparedness**



- Contingency planning
- · Prepositioning and stock-piling
- Capacitating and organizing responders
- Training, drills and exercises
- Pre-Disaster Risk Assessment

Vice Chairperson:







### Disaster Response



- Rapid Damage Assessment and Needs Analysis (RDANA)
- Issuance of advisories and situation reports
- **Activation of Response Clusters and Incident Command System**
- Mobilization of responders
- Humanitarian assistance (eg relief distribution)
- Provision of financial assistance
- Management of evacuation centers



**DSWD** 

Photo credit: Google Images



THE PHILIPPINE DISASTER RISK REDUCTION AND MANAGEMENT SYSTEM

Vice Chairperson:



# Disaster Rehabilitation and Recovery

- Post-disaster Needs **Assessment (PDANA)**
- Enhancement of policies and plans
- Reconstruction using "Build Back Better" approach
- Resettlement
- Provision of new sources of livelihood **NEDA**







## V. CHALLENGES

# Challenges



- ✓ Cooperation and buy-in of our stakeholders
- ✓ Correct the notion that DRRM is only a government concern
- ✓ Consider DRRM as a way of life
- √ National and local officials to prioritize DRRM
- ✓ Continuous development, review and improvement of existing DRRM policies, plans and programs in view of the "new normal"





### Field of Research

"Factors contributing to the high resiliency and adaptive capacity of Japan to natural hazards"



THE PHILIPPINE DISASTER RISK REDUCTION AND MANAGEMENT SYSTEM



# SALAMAT KAAYO! (Arigato Gozaimasu)