Study on Reconstructing **Disaster Propagation Patterns** to Evaluate **Evacuation Actions** in Emergencies with **Adequate Lead Time**

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Disclaimer

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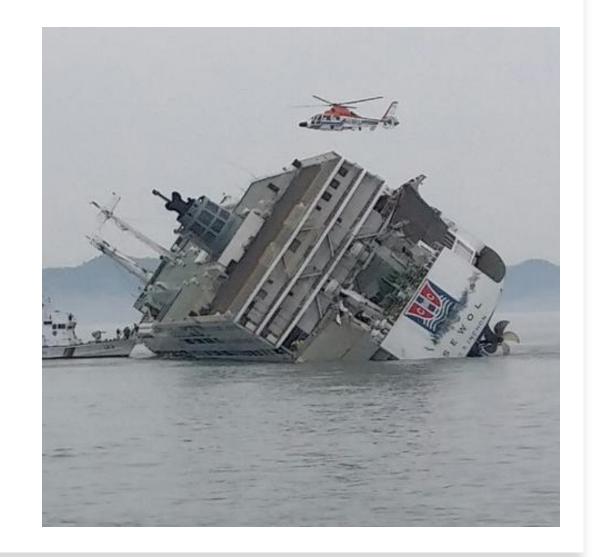
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Introduction - Background

- Response phase is critical among all phases of the disaster management including prevention, preparedness, response and recovery.
- The Korean government's inadequate response to the 2014 Sewol Ferry Tragedy became a catalyst for the impeachment of President Park Geun-Hye



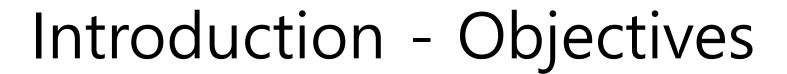
Introduction - Purpose

We must never make mistakes in emergency situations.

So how should we prepare?

We need to learn lessons from the actions taken in past disaster propagation patterns.

We should be trained to know how to act if we find ourselves in a similar situation.



To develop a practical tool for reconstructing Disaster Propagation Patterns (DPPs)

To reconstruct DPPs for emergencies that provide adequate lead time for evacuation

To evaluate evacuation actions as illustrated by reconstructed DPPs

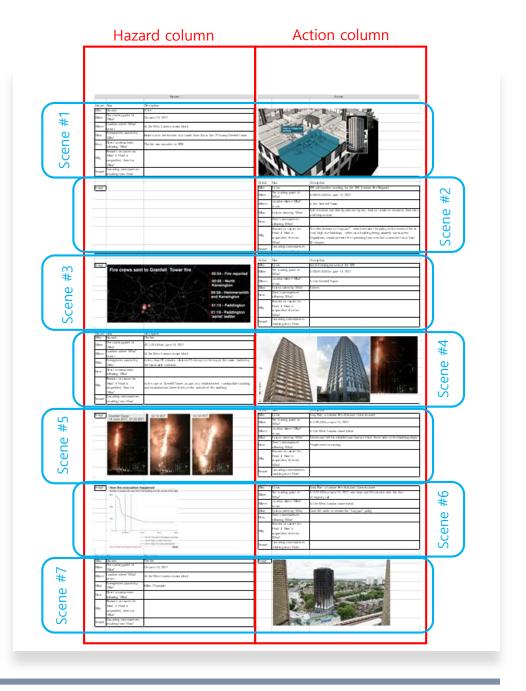
To identify critical lessons from DPPs for enhancing survival in future disasters

Introduction - Scope

- Developing a tool for reconstructing DPPs
- Reconstructing DPPs of four cases with adequate lead time using the tool, the Hazard-Action
 - 2011 Okawa Elementary School Tragedy in Japan
 - 2014 Sewol Ferry Tragedy in Korean
 - 2017 Grenfell Tower Fire in London
 - 2011 Kimaishi Miracle
- Evaluating actions taken by on-site commanders and followers in the four cases
- Reviewing efficiency of the Hazard-Action

How to reconstruct Disaster Propagation Patterns (DPPs)

- A Disaster Propagation Pattern (DPP) is considered a disaster story reconstructed along a timeline.
- It is built using the **Hazard-Action** Tool, which consists of two columns.
- Each column contains important scenes.
- Each scene is described using the Enhanced 5W1H (E5W1H) framework.
- E5W1H consists of the following seven components:
 When, Where, Who, What, How, Why, Sequel, and Image.

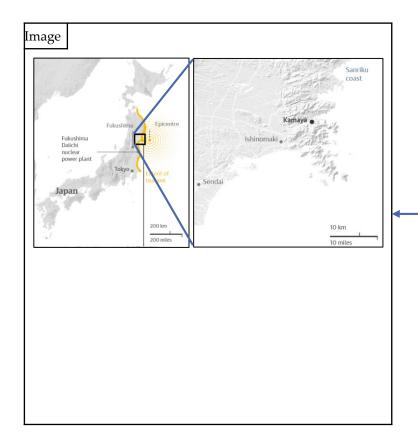


How to reconstruct Disaster Propagation Patterns (DPPs) – E5W1H

E5W1H	Hazard Column	Action Column
Who	Hazards	<u>Actors</u>
When	The starting point of 'What'	The starting point of 'What'
Where	Location where 'What' occurs	Location where 'What' occurs
What	Emergencies caused by 'Who'	Actions taken by 'Who'
How	Direct consequences following 'What'	Direct consequences following 'What'
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'	Reasons or causes for 'How'; if 'How' is not specified, then for 'What'
Sequel	Cascading consequences resulting from 'How'	Cascading consequences resulting from 'How'
Image	Visual materials to facilitate understanding	Visual materials to facilitate understanding

DPP of the Okawa Elementary School Tragedy in Japan (Scene#1)

Hazard Alias		Description	
Who	Hazards	An earthquake	
When	The starting point of 'What'	At 2:45 PM on March 11, 2011	
Where	Location where 'What' occurs	At Nirashima-94 Kamaya, Ishinomaki, Miyagi	
What	Emergencies caused by 'Who'	Hit Okawa Elementary School	
How	following 'What'	Students and teachers in the classrooms went out and gathered in the playground, lined up by class.	
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'	Because of the emergency action plan.	
Sequel	Cascading consequences resulting from 'How'		





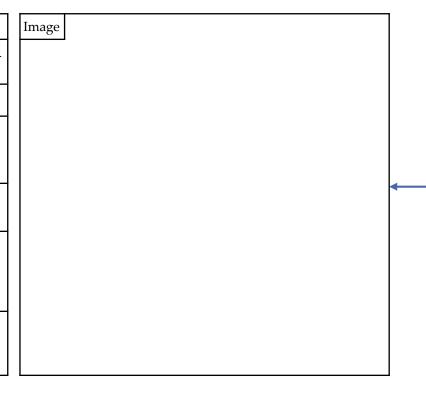
DPP of the Okawa Elementary School Tragedy in Japan (Scene#2)

	Action	Alias	Description
е	Who	Actors	The Japan Meteorological Agency
	When		At 2:59 PM on March 11, 2011
	Where	Location where 'What' occurs	In northeastern Japan
	What	Actions taken by 'Who'	Issued a warning: A six- meter-high tsunami was expected; everyone on the coa of northeastern Japan was advised to evacuate to higher ground
	How	Direct consequences following 'What'	
	Why	Reasons or causes for 'How'; if 'How' is unspecified, ther for 'What'	
	Sequel	Cascading consequences resulting from 'How'	



DPP of the Okawa Elementary School Tragedy in Japan (Scene#3)

HazardAlias		Description
Who	Hazards	Aftershocks
When	The starting point of 'What'	At 3:03 PM, 3:06 PM, and 3:12 PM on March 11, 2011
Where	Location where 'What' occurs	At Nirashima-94 Kamaya, Ishinomaki, Miyagi
What	Emargangias	Continued to shake Okawa Elementary School
How	Direct consequences following 'What'	
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'	
Sequel	Cascading consequences resulting from 'How'	





DPP of the Okawa Elementary School Tragedy in Japan (Scene#4)

Image

Action	Alias	Description
Who	Actors	The Japan Meteorological Agency
When	The starting point of 'What'	At 3:14 PM on March 11, 2011
Where	Location where 'What' occurs	In northeastern Japan
		Updated its warning: The tsunami
What	Actions taken by 'Who'	was expected to reach a height
	VVIIO	of 10 meters.
How	Direct consequences following 'What'	
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'	
Sequel	Cascading consequences resulting from 'How'	



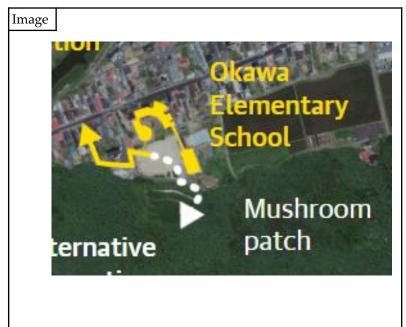
DPP of the Okawa Elementary School Tragedy in Japan (Scene#5)

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Action	Alias	Description
Who	Actors	The deputy headmaster , Toshiya Ishizaka, who was responsible for revising the Education Plan.
When	The starting point of 'What'	Around 3:14 PM on March 11, 2011
Where	Location where 'What' occurs	In the playground
What	Actions taken by 'Who'	Was trying to direct emergency actions during the tsunami according to the Education Plan.
How	Direct consequences following 'What'	He found only these vague words in the Education Plan to puzzle over: "Primary evacuation place: school grounds. Secondary evacuation place, in case of tsunami: vacant land near school, or park, etc."
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'	Because he left the generic wording of the template (the Education Plan) unchanged.
Sequel	Cascading consequences resulting from 'How'	The school was located immediately in front of a forested hill, 220 meters high at its highest point. He didn't consider the hill to be vacant land or a park.



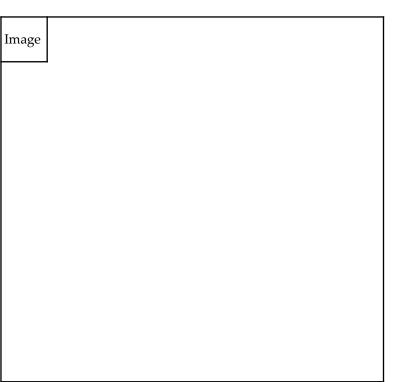
DPP of the Okawa Elementary School Tragedy in Japan (Scene#6)



Action	Alias	Description
Who	Actors	A senior teacher, Junji Endo
When	The starting point of 'What'	
Where	Location where 'What' occurs	In the playground
What	Actions taken by 'Who'	Asked Ishizaka: "What should we do? Should we run to the hill?"
How	Direct consequences following 'What'	Endo was told that it was impossible due to the shaking.
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'	
Sequel	Cascading consequences resulting from 'How'	



DPP of the Okawa Elementary School Tragedy in Japan (Scene#7)



Who	Actors	Parents and grandparents
VVIIO	Actors	of the students
When	The starting point of 'What'	
Where	Location where 'What' occurs	In the playground
What	Actions taken by	Arrived by car or on foot to pick
vviiat	(Who)	up their children.
How	Direct consequences following 'What'	They stayed in the playground.
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'	Because the teachers told them it was better to stay at school.
Sequel	Cascading consequences resulting from 'How'	



DPP of the Okawa Elementary School Tragedy in Japan (Scene#8)

Image			

Action	Alias	Description
Who	Actors	Local people from the village
When	The starting point of 'What'	
Where	Location where 'What' occurs	In the playground
What	, , , , ,	Arrived at Okawa Elementary School, which was designated as an official evacuation Site for the village of Kamaya.
How	Direct consequences following 'What'	
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'	
Sequel	Cascading consequences resulting from 'How'	



DPP of the Okawa Elementary School Tragedy in Japan (Scene#9)



Action	Alias	Description
Who	Actors	Toshinobu Oikawa, a worker at the local branch of the Ishinomaki town government .
When	The starting point of 'What'	At 3:25 PM
Where	Location where 'What' occurs	Around Okawa Elementary School
What	Actions taken by 'Who'	Was driving fast and shouting through the car's loudspeaker: "A super-tsunami has reached
vvnat		Matsubara. Evacuate! Evacuate to higher ground!"
How	Direct consequences following 'What'	
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'	
Sequel	Cascading consequences resulting from 'How'	



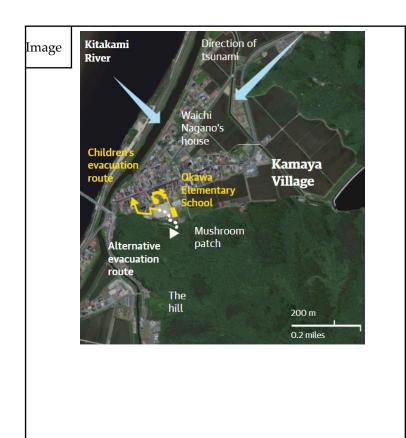
DPP of the Okawa Elementary School Tragedy in Japan (Scene#10)



<u>Action</u>	Alias	Description
Who	Actor	The teachers
When	The beginning of 'What'	At 3:25 PM, Oikawa and the three loudspeaker vans drove past.
Where	Currently or potentially affected areas	In the school playground
What	Actions that actors take	Were preparing to burn wood in oil drums to keep the children warm.
How	Direct consequences of 'What'	
Why	Causes or reasons for 'How'; if 'How' is not specified, then for 'What'	
Sequel	Cascading Consequences	



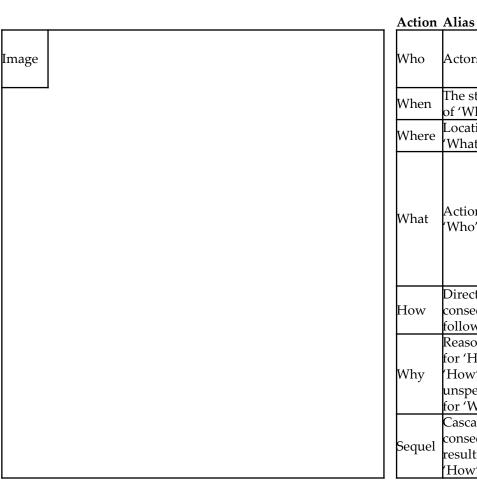
DPP of the Okawa Elementary School Tragedy in Japan (Scene#11)



Action	Alias	Description
Who	Actors	The deputy headmaster , Toshiya Ishizaka
When	The starting point of 'What'	Around 3:30 PM
Where	Location where 'What' occurs	In the school playground
		Called out, "A tsunami seems to be coming!" "Quickly!
What	Actions taken by 'Who'	We're going to the traffic island. Get in line, and don't run."
How	Direct consequences following 'What'	
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'	
Sequel	Cascading consequences resulting from 'How'	



DPP of the Okawa Elementary School Tragedy in Japan (Scene#12)

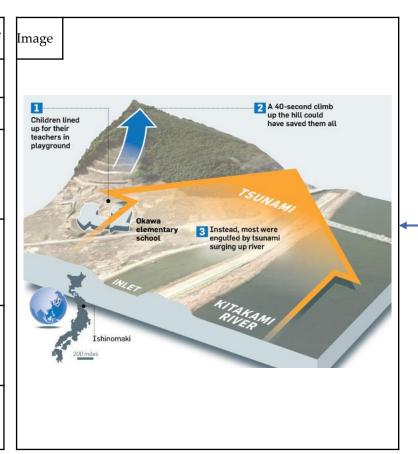


Action	Alias	Description
Who	Actors	An elderly man named Kazuo Takahashi, who suddenly became aware of the tsunami.
When	The starting point of 'What'	At 3:30 PM
Where	Location where 'What' occurs	Near the school playground
		Parked his car next to the school. As he climbed out and headed for the
		hill, he saw a large
What	IA ctions taken by	number of children
		rushing out of the
		school in a hurry.
	Direct	
How	consequences following 'What'	
Why	Reasons or causes for 'How'; if 'How' is unspecified, then	
	for 'What'	
Sequel	Cascading consequences resulting from	



DPP of the Okawa Elementary School Tragedy in Japan (Scene#13)

Hazard Alias		Description
Who	Hazards	The tsunami, a sheet of white
		spray rising above the dark waters.
When	The starting point of 'What'	Barely a minute had passed since they left the playground.
Where	Location where 'What' occurs	Near the school
		Moved in the direction where the
		children had been ordered to
What	Emergencies caused by 'Who'	evacuate and engulfed
		them.
	Direct consequences following 'What'	Of the 78 students present at the
How		moment of the tsunami, 74 , along
110 **		with ${f 10}$ out of the 11 teachers, lost
		their lives.
Why	Reasons or causes for 'How'; if 'How' is	
	unspecified, then for 'What'	
	Cascading	
Sequel	consequences	
ocquei	resulting from	





DPP of the Okawa Elementary School Tragedy in Japan (Scene#14)

	Action	Alias	Description
mage	Who	Actors	The Sendai High Court
	When	OI TITLETE	On 26 April, 2018
	Where	Location where 'What' occurs	
	winat	Actions taken by 'Who'	Ordered the governmental authorities to pay around 1.4 billion yen (\$13 million) in damages to the families of the pupils, raising the amount of compensation by about 10 million yen from a lower court ruling.
	How	Direct consequences following 'What'	
	Why	Reasons or causes for 'How'; if 'How' is	The authorities "failed to fulfill their obligation to revamp a risk management manual in line with the realities of Okawa Elementary School," Presiding Judge Hiroshi Ogawa said, adding, "If the manual had designated a 20-meter-high location for evacuation" the deaths could have been prevented.
	Sequel	Cascading consequences resulting from	



9 scenes

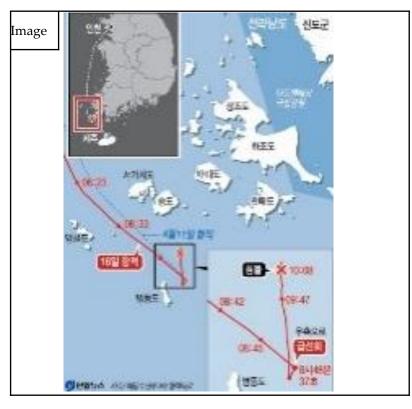
DPP of the Sewol Ferry Tragedy in Korea (Scene#2)



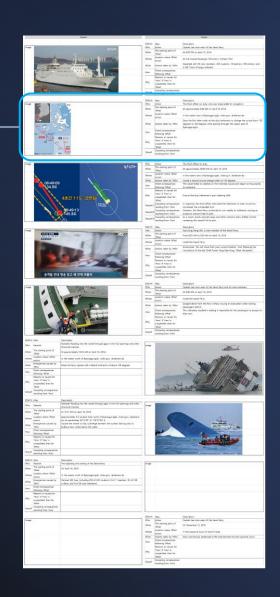


E5W1H Alias		Description	
T A 71	Actors	Captain Lee Joon-Seok of the	
Who		Sewol ferry	
When	The starting point of 'What'	At 9:05 PM on April 15, 2014	
Where	Location where 'What' occurs	At the Coastal Passenger Terminal in Incheon Port	
		Departed with 29 crew members,	
What	(Who'	325 students, 14	
vviiat		teachers, 108 civilians,	
		and 2,142.7 tons of cargo onboard	
	Direct		
How	consequences		
	following 'What'		
	Reasons or causes		
Why	for 'How'; if 'How'		
	is unspecified, then for 'What'		
	Cascading		
	consequences		
	resulting from		
	'How'		





E5W1H Alias		Description
Who	Actors	The third officer on duty, who was responsible for navigation
When	The starting point of 'What'	At 8:46 AM on April 16, 2014
Where	Location where 'What' occurs	In the waters east of Byeongpungdo, Jindo-gun, Jeollanam-do
		Gave the first helm order to the duty helmsman to change the course from
What	Actions taken by 'Who'	135 degrees to 140 degrees while passing through the waters east of Byeongpungdo
How	Direct consequences following 'What'	
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'	
Sequel	Cascading consequences resulting from 'How'	





E5W1H	Alias	Description
Who	Actors	The third officer on duty
When	The starting point of 'What'	At 08:49 AM on April 16, 2014
Where	Location where 'What' occurs	In the waters east of Byeongpungdo, Jindo-gun, Jeollanam-do
What	A ation a tallian lass	Issued a second course change order to 145 degrees
How	consequences	The vessel failed to stabilize on the intended course and began turning rapidly to starboard
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'	Due to the duty helmsman's poor steering skills
Sequel (1)	Cascading consequences resulting from 'How'	In response, the third officer instructed the helmsman to steer to port to counteract the unintended turn.
Sequel (2)	reculting from	However, the Sewol ferry continued to turn rapidly to starboard, causing an excessive outward heel to port.
Sequel (3)	Cascading consequences resulting from 'How'	As a result, poorly secured cargo and other onboard items shifted, further increasing the vessel's list to port.





E5W1H	<u>[Alias</u>	Description
who	Actors	Hye-Sung Gang (33), a crew member of the Sewol Ferry
When	The starting point of 'What'	From 8:55 AM to 9:20 AM on April 16, 2014
Where	Location where 'What' occurs	Inside the Sewol Ferry
What	Actions taken by	Announced, "Do not move from your current
		location," and, following the instructions of the late Chief Purser Yang Dae-Hong, "Wear life jackets."
How	Direct consequences following 'What'	
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'	
Sequel	Cascading consequences resulting from 'How'	



E5W1H Alias

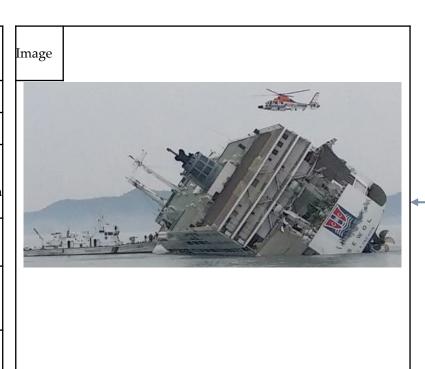


ESWITI Allas		Description
Who	Actors	Captain Lee Joon-Seok of the Sewol ferry and his CTEW members
When	The starting point of 'What'	At 9:46 AM on April 16, 2014
Where	Location where 'What' occurs	Inside the Sewol Ferry
What	Actions taken by 'Who'	Escaped alone from the ferry without issuing an evacuation order, leaving passengers behind.
How	Direct consequences following 'What'	This ultimately resulted in making it impossible for the passengers to escape on their own.
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'	
Sequel	Cascading consequences resulting from 'How'	

Description



E5W1H Alias		Description
Who	Hazards	Seawater flooding into the vessel through gaps in the hull openings and other structural crevices.
When	The starting point of 'What'	At 10:25 AM on April 16, 2014.
Where	Location where 'What' occurs	In the waters north of Byeongpungdo, Jindo-gun, Jeollanam-do.
What	Emergencies	Made the ferry capsize with a lateral inclination of about 108 degrees.
How	Direct consequences following 'What'	
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'	
Sequel	Cascading consequences resulting from 'How'	





E5W1HAlias Description

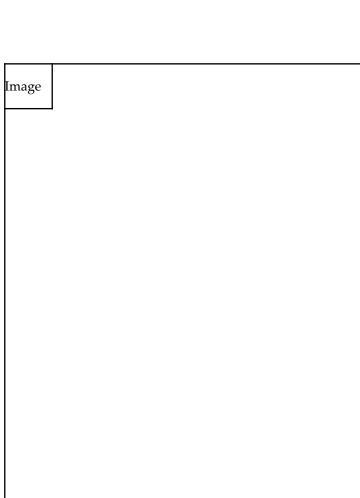
ESWITTAIIas		Description
Who	Hazards	Seawater flooding into the vessel through gaps in the hull openings and other structural crevices
When	The starting point of 'What'	At $oldsymbol{10:31~AM}$ on April 16, 2014
Where	Location where 'What' occurs	Approximately 3.5 nautical miles north of Byeongpungdo, Jindo-gun, Jeollanam-do, at coordinates 34°12'33" N, 125°57'24" E.
What	Emergencies caused by 'Who'	Caused the vessel to fully submerge beneath the surface, leaving only its bulbous bow visible above the water.
How	Direct consequences following 'What'	
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'	
Sequel	Cascading consequences resulting from 'How'	

Image



E5W1H Alias		Descri	ption

ESWITTAIIAS		Description
Who	Hazards	The capsizing and sinking of the Sewol ferry
When	The starting point of 'What'	On April 16, 2014
Where	Location where 'What' occurs	In the waters north of Byeongpungdo, Jindo-gun, Jeollanam-do
What	Emergencies caused by 'Who'	Claimed 302 lives (including 250 of 325 students, 9 of 11 teachers, 32 of 108 civilians, and 9 of 29 crew members)
How	Direct consequences following 'What'	
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'	
Sequel	Cascading consequences resulting from 'How'	



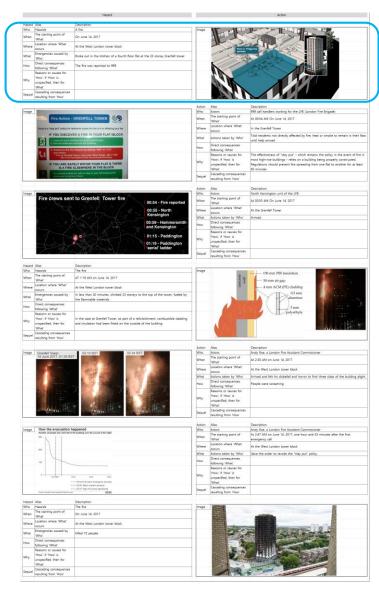




E5W1H Alias		Description
Who	Actors	Captain Lee Joon-Seok of the Sewol ferry
When	The starting point of 'What'	On December 12, 2015
Where	Location where 'What' occurs	In the Supreme Court of South Korea
What	'Who'	Was unanimously sentenced to life
		imprisonment by the Supreme Court.
How	Direct consequences following 'What'	
		Captain Lee's Failure to Issue Evacuation Order Amounts to Murder
Sequel	Cascading consequences resulting from 'How'	

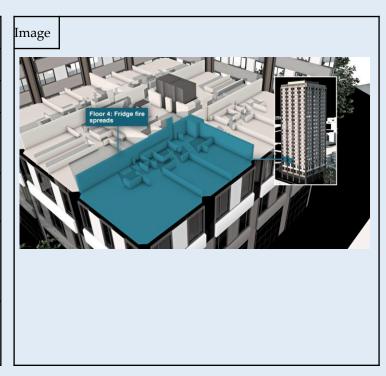


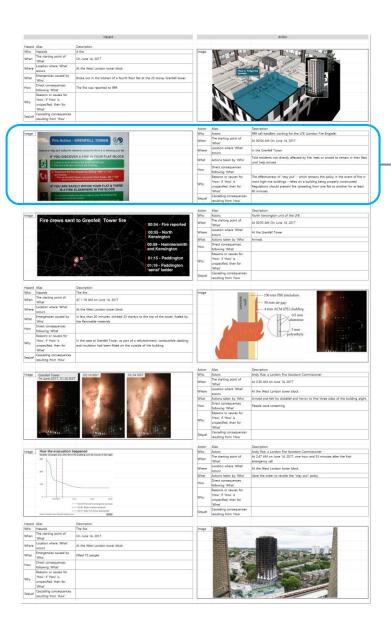
7 Scenes



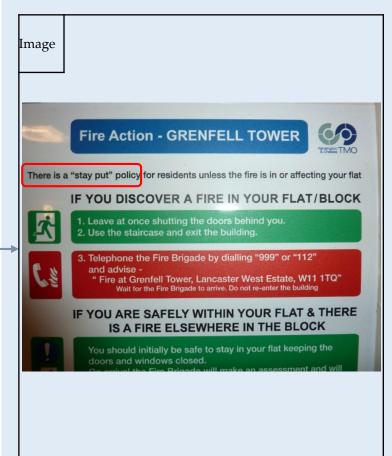
DPP of the 2017 Grenfell Tower Fire (Scene#1)

HazardAlias		Description
Who	Hazards	A fire
When	The starting point of 'What'	On June 14, 2017
Where	Location where 'What' occurs	At the West London tower block
	Emergencies	Broke out in the kitchen of a
What		fourth floor flat at the 23
		storey Grenfell tower
→	Direct	-
How	consequences	The fire was reported to 999.
	following 'What'	
	Reasons or	
	causes for 'How';	
Why	if 'How' is	
	unspecified, then	
	for 'What'	
	Cascading	
Sequel	consequences	
Bequei	resulting from	
	'How'	



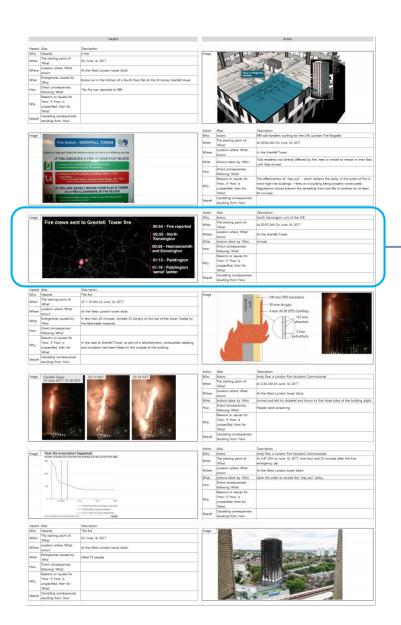


DPP of the 2017 Grenfell Tower Fire (Scene#2)

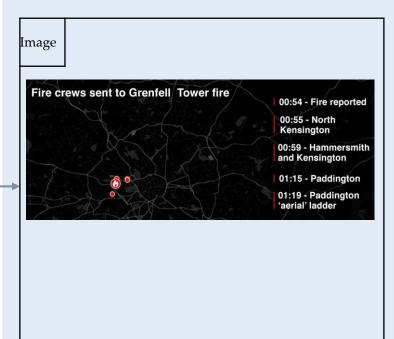


Action Alias		Description
Who	Actors	999 call handlers working for the LFB (London Fire Brigade)
When	The starting point of 'What'	At 00:54 AM On June 14, 2017
Where	Location where 'What' occurs	In the Grenfell Tower
	rections taken by	Told residents not directly affected by fire, heat or smoke to
What		remain in their flats
		until help arrived
How	Direct consequences following 'What'	
Why	causes for 'How'; if 'How' is	The effectiveness of "stay put" - which remains the policy in the event of fire in most high-rise buildings - relies on a building being properly constructed. Regulations should prevent fire spreading from one flat to another for at least 60 minutes.
Sequel	Cascading consequences resulting from 'How'	

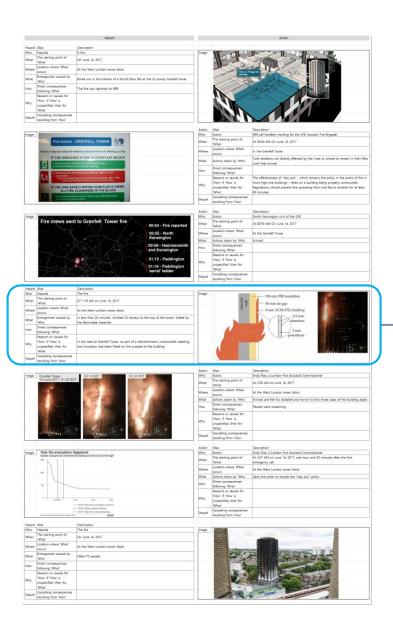
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DPP of the 2017 Grenfell Tower Fire (Scene#3)

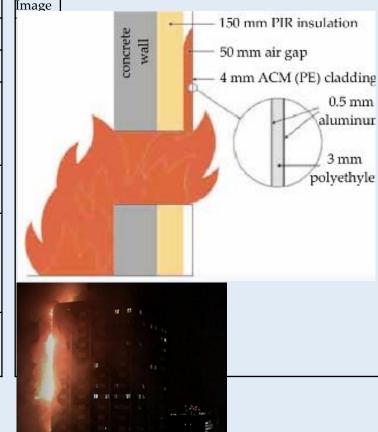


Who	Actors	North Kensington unit of the ${f LFB}$
	The starting point of 'What'	At 00:55 AM On June 14, 2017
ivv nere	Location where 'What' occurs	At the Grenfell Tower
IV/V nat	Actions taken by 'Who'	Arrived.
How	Direct consequences following 'What'	
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'	
	Cascading consequences resulting from 'How'	

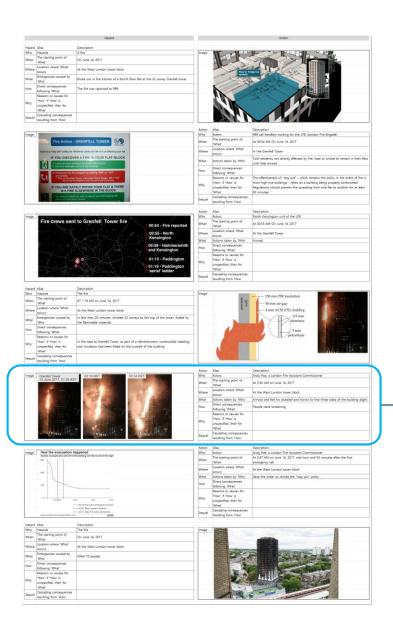


DPP of the 2017 Grenfell Tower Fire (Scene#4)

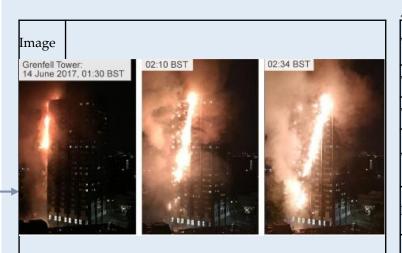
	Hazard Alias		Description
- - - - - - - -	Who	Hazards	The fire
	When	The starting point of 'What'	AT 1:19 AM on June 14, 2017
	Where	Location where 'What' occurs	At the West London tower block
		Emergencies caused by 'Who'	In less than 20 minutes,
			climbed 23 storeys
			to the top of the tower, fueled by the flammable materials.
	How	Direct consequences following 'What'	
	T A 71	Reasons or causes for 'How'.	In the case at Grenfell Tower, as part of a refurbishment, combustible cladding
	vvny	unspecified, then for 'What'	and insulation had been fitted on the outside of the building
		Cascading consequences resulting from 'How'	



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DPP of the 2017 Grenfell Tower Fire (Scene#5)



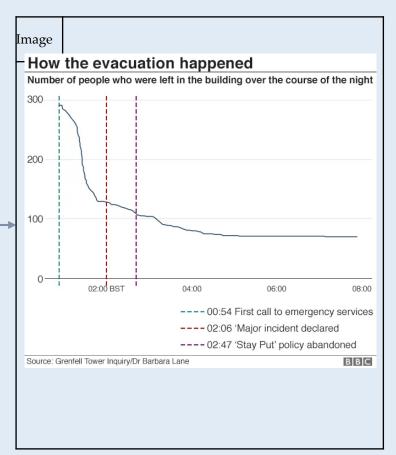
Action	Alias	Description
Who	Actors	Andy Roe, a London Fire Assistant Commissioner
When	The starting point of 'What'	At 2:30 AM on June 14, 2017
Where	Location where 'What' occurs	At the West London tower block
What	Actions taken by 'Who'	Arrived and felt his disbelief and horror to find three sides of the building alight.
How	Direct consequences following 'What'	People were screaming
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'	
Sequel	Cascading consequences resulting from 'How'	

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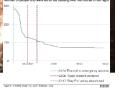


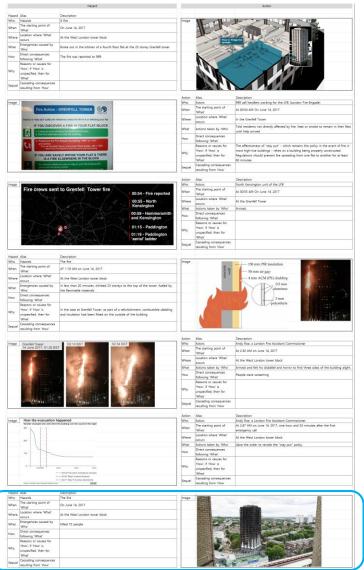
DPP of the 2017 Grenfell Tower Fire (Scene#6)



Action	Alias	Description
Who	Actors	Andy Roe, a London Fire Assistant Commissioner
When	The starting point of 'What'	At 2:47 AM on June 14, 2017, one hour and 53 minutes after the first emergency call
Where	Location where 'What' occurs	At the West London tower block
What	1	Gave the order to revoke the "stay put" policy
How	Direct consequences following 'What'	
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'	
Sequel	Cascading consequences resulting from 'How'	

37



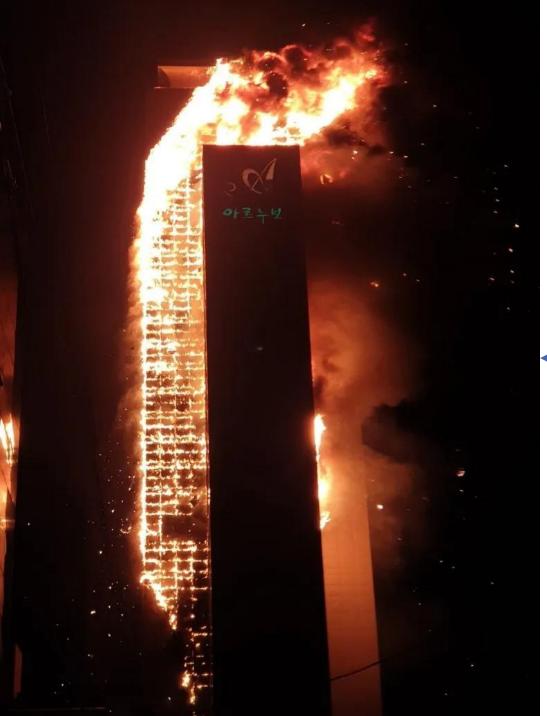


DPP of the 2017 Grenfell Tower Fire (Scene#6)

	Hazard Alias		Description	
	Who	Hazards	The fire	
		The starting poin t of 'What'	On June 14, 2017	
		What occurs	At the West London tower block	
	What	Emergencies cau sed by 'Who'	Killed 72 of 295 residents	
+	How	Direct consequen ces following 'W hat'		
	Why	Reasons or cause s for 'How'; if 'How' is unspecified, then for 'What'		
	Sequel	Cascading conse quences resulting from 'How'		



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On September 16, 2022
China Telecom Tower
(42-floor building) Fire
No deaths reported

Unlike some countries, Korea does not have a 'stay put' policy in the event of block fires.

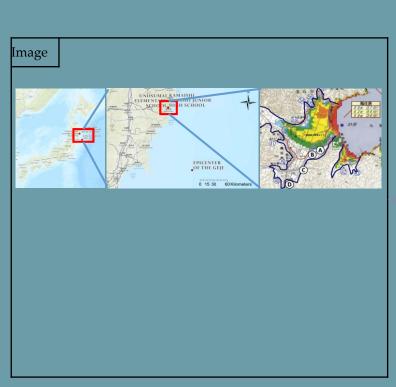
On October 8, **2020 Korean** Samhwan Art
Nouveau Tower (**33-floor**building) Fire

No deaths



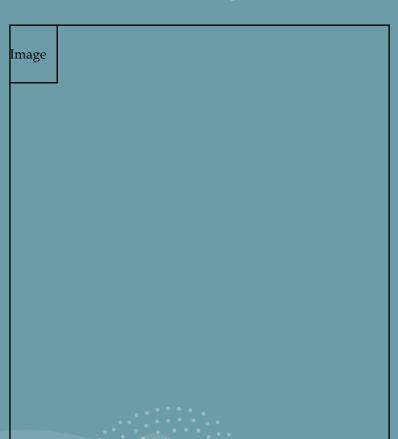
DPP of the 2011 Kamaishi Miracle (Scene#1)

Hazard	Alias	Description	
Who	Hazards	An earthquake	
When	The starting point of 'What'	At 2:46 PM on March 11, 2011	
Where	Location where 'What' occurs	In Unosumaicho, Kamaishi, Iwate	
What	Emergencies caused by 'Who'	Hit Kamaishi Higashi junior high school and Unosumai elementary school and lasted for about 5 minutes	
How	Direct consequences following 'What'		
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'		
Sequel	Cascading consequences resulting from 'How'		





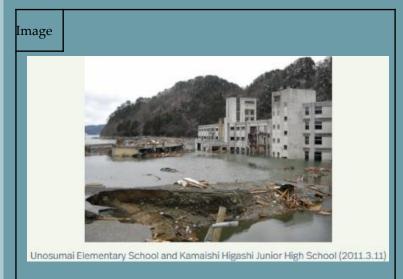
DPP of the 2011 Kamaishi Miracle (Scene#2)



Action	Alias	Description
Who	Actors	The vice principal of Kamaishi Higashi Junior High School
When	The starting point of 'What'	On March 11, 2011
Where	Location where 'What' occurs	At Kamaishi Higashi Junior High School
What	Actions taken by 'Who'	Attempted to announce an evacuation via the school's broadcasting system but was unable to do so because of a power outage.
How	Direct consequences following 'What'	
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'	
Sequel	Cascading consequences resulting from 'How'	



DPP of the 2011 Kamaishi Miracle (Scene#3)



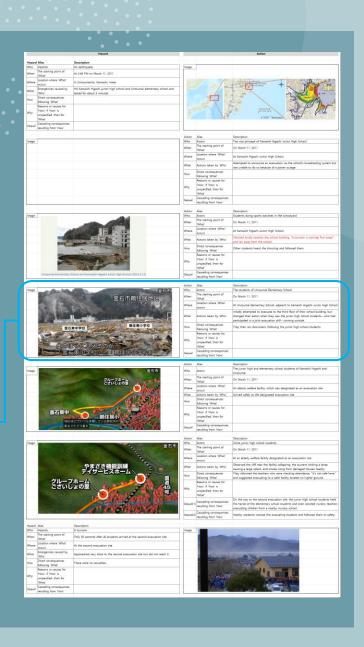
Action	Alias	Description
Who	Actors	Students doing sports activities in the schoolyard
When	The starting point of 'What'	On March 11, 2011
Where	Location where 'What' occurs	At Kamaishi Higashi Junior High School
What	M/ho'	Shouted loudly towards the school building, "A tsunami is coming! Run away!" and ran away from the school.
How	Direct consequences following 'What'	
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'	
Sequel	Cascading consequences resulting from 'How'	



DPP of the 2011 Kamaishi Miracle (Scene#4)



Action	Alias	Description
Who	Actors	The students of Unosumai Elementary School
When	The starting point of 'What'	On March 11, 2011
Where	Location where 'What' occurs	At Unosumai Elementary School, adjacent to Kamaishi Higashi Junior High School
What	Actions taken by 'Who'	Initially attempted to evacuate to the third floor of their school building, but changed their action when they saw the junior high
		school students —who had participated in a joint evacuation drill—running outside.
How	Direct consequences following 'What'	They then ran downstairs, following the junior high school students.
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'	
Sequel	Cascading consequences resulting from 'How'	



DPP of the 2011 Kamaishi Miracle (Scene#5)



Action	Alias	Description
Who	Actors	The junior high and elementary school students of Kamaishi Higashi and Unosumai
When	The starting point of 'What'	In 10 minutes on March 11, 2011
Where	Location where 'What' occurs	At an elderly welfare facility, which was designated as an evacuation site
What	Actions taken by 'Who'	Arrived safely at the designated evacuation site
How	Direct consequences following 'What'	
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'	
Sequel	Cascading consequences resulting from 'How'	



DPP of the 2011 Kamaishi Miracle (Scene#6)

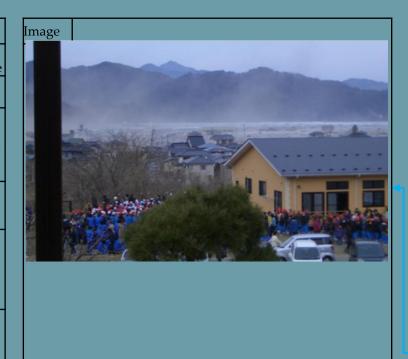


Action	Alias	Description
Who	Actors	Some junior high school students
When	The starting point of 'What'	On March 11, 2011
Where	Location where 'What' occurs	At the elderly welfare facility designated as an evacuation site
What	Actions taken by 'Who'	Observed the cliff near the facility collapsing the tsunami striking
How	Direct consequences following 'What'	They informed the teachers who were checking attendance, "It's not safe here," and suggested evacuating to a safer facility located on higher ground.
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'	
Sequel (1)	Cascading consequences resulting from 'How'	On the way to the second evacuation site, the junior high school students held the hands of the elementary school students and even assisted nursery teachers evacuating childrents of the property school.
	Cascading	Nearby residents noticed the
Sequel (2)	consequences resulting from 'How'	evacuating students and followed them to safety.



DPP of the 2011 Kamaishi Miracle (Scene#7)

Hazard	Alias	Description
Who	Hazards	A tsunami
When	The starting point of 'What'	Only 30 seconds after all students arrived at the second evacuation site
Where	Location where 'What' occurs	At the second evacuation site
		Approached very close to
What	Emergencies caused by 'Who'	the second evacuation site but did
		not reach it.
How	Direct consequences following 'What'	There were no casualties.
Why	Reasons or causes for 'How'; if 'How' is unspecified, then for 'What'	
Sequel	Cascading consequences resulting from 'How'	





Results

Disasters	Lead time (min)	Commanders (Leaders)	Followers (Indivials)	Deaths
Okawa Elementary School Tragedy	31 min (2:59 - 3:30 PM)	The on-site commander wasted a significant amount of time interpreting the phrase 'vacant land near school, or park, etc.' as written in the manual. As a result, he ultimately misinterpreted it and took incorrect evacuation actions.	They wasted time waiting for the commander's instructions and took no proactive actions to obtain updated information on the emergency situation.	74 of 78 students (MR=94.9%) 10 of 11 teachers (MR=90.9%) Where MR means mortality rate.
Sewol Ferry Tragedy	57 min (8:49 - 9:46 AM)	did not give the passengers an evacuation	Most of the students and teachers actively followed the crew's instructions until the end. However, it is presumed that many civilians did not fully comply with the crew's orders.	(MR=81.8%),
Grenfell Tower Fire	25 min (0:54 - 1:19 AM)	guideline (stay put). Even though they recognized early that the situation was different, the 'stay put'	In the early stages of a fire, when evacuation is possible, the "stay put" policy is followed. However, during later stages, when evacuation becomes difficult, some individuals attempt to evacuate.	72 of 295 residents
Kamaishi Miracle	10 min	The commanders accepted the followers' judgment. At certain points, they ended up becoming followers themselves.	The followers observed the tsunami continuously and shouted loudly, "A tsunami is coming! Run away!" took the lead and started fleeing. Seeing this, all the other followers also followed. They expressed their judgment to their commanders.	No victims

Conclusion

• From the findings of these cases, I suggest that:

• For on-site commanders

- They must clearly understand the scenarios upon which the instructions or policies in their manuals or plans are based.
- In an emergency, they need to continuously monitor whether the current situation remains within these anticipated scenarios.
- If the situation remains within the expected range, they should maintain the existing course of action;
- However, if conditions deviate, commanders must promptly adjust or revoke previous instructions or policies accordingly.

For followers

- In emergencies, most people are likely to be followers. However, no matter how urgent the situation may be, we must not abandon our sense of agency.
- Simply waiting for instructions without acting is no different from surrendering our autonomy.
- Followers should actively observe situational changes and report them to commanders to facilitate timely and appropriate actions.

Thank you so much. 本当にありがとうございます。

